THE TEXAS JAIL ASSOCIATION KEY ISSUES

Vol XXI, No. 4 Fall 2017



Fall 2017 Edition

Message From The President



Greetings TJA members,

Usually this message is the president's opportunity to address the TJA Jail Management Issues conference and thank everyone that made it possible. This year is a little different. As you all are very aware, Hurricane Harvey and the catastrophic flooding that occurred afterwards altered the plans not only for the conference, but for the entire Texas coast.

I will instead use this message to thank everyone involved in the rescue and recovery efforts during Harvey and in the days that followed. First responders, medical professionals, utility workers, and countless citizens converged on the area and began assisting strangers almost immediately. Several individuals put their own lives and property on the line during this tragedy. The outpouring of support from the community members not only in the

area, but from all over Texas and the United States was very humbling and indicative of the true state of our country. The negativity that has plagued our country was kept at bay while ordinary human beings participated in truly heroic actions. As the residents of the areas ravaged by the storm and the flooding begin the rebuilding process, please remember their time of need is far from over.

Executive Director **Sharese Hurst** and her staff spent many hours notifying speakers, attendees, and the hotel staff of the rescheduling and subsequent cancellation of the TJA JMI conference. I would like to convey my gratefulness for keeping the membership informed. I would also like to express my gratitude to the membership of this association for your understanding as we made the difficult decision to cancel the Jail Management Issues conference. As a group made up of public servants and first responders, many of our members were assisting in the recovery efforts, or were directly impacted themselves. Hosting a conference during such a time was not the right thing to do. Efforts needed to be focused on rescue, recovery and rebuilding.

As we look forward to the 32^{nd} Annual Conference in May 2018, I can assure you that our Training Committee, chaired by 2^{nd} Vice President **Kevin Stuart**, has been hard at work putting together an outstanding conference. They have listened to your suggestions and will be implementing our ideas. As always, it will be a full week of fantastic training with many options. I look forward to seeing all of you in Austin.

Todd Allen

TJA President 2017-2018





KEY ISSUES DEADLINES

December 1, 2017 for January 2018 Publication

March 1, 2018 for April 2018 Publication June 1, 2018 for July 2018 Publication

September 1, 2018 for October 2017 Publication

Send your articles on CD or via email to
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TABLE OF CONTENTS

| Message From The President | 2 |
|--|----|
| Past President's Passages | 3 |
| Membership Report | 5 |
| Nomination and By-Law Committee Report | 5 |
| Care to Wear Pink | 6 |
| Training Report | 8 |
| Training Tidbits | 8 |
| What You Don't Know Can Hurt You | 10 |
| The Chaplain's Corner | 12 |
| TJA Conference 2007 | 13 |
| Book Review - Incendiary | 14 |
| Solutions in Corrections | 16 |
| Surviving Hurricane Harvey | 18 |
| Membership Matters | 19 |
| Past President Scholarship | 19 |
| What's Happening Around the State | 20 |
| Membership Recognition | 23 |
| Board of Directors | 25 |

Past President's Passages



Good day to all,

I hope and pray that our membership was not hit too hard by Harvey. For those who were, our thoughts and prayers are with you daily. Unfortunately, I have two relatives that lost everything they had and by God's grace no

injuries were sustained.

TJA President **Todd Allen** and his committees are working diligently on our 32nd Texas Jail Association Conference and Business Meeting in Austin, Texas for May 2018. You will not be disappointed, I can assure you of that.

A few weeks ago our president, had to make a very difficult decision regarding JMI 2018. Cancelling a conference is not an easy thing to do. Although some of you were very disappointed, the majority of the membership agreed - there was entirely too much devastation in Southeast Texas and the Gulf Coast for us to move forward. Remnants of Harvey will be seen for years to come.

Stay safe and continue to pray for the victims of Harvey and Irma.

D. Brent Phillips Immediate Past President



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Membership Report

Great news, our membership continues to grow! Our current membership is 1312 professional members, 38 associate, 16 affiliate and 16 business. This can only continue with effort from the membership in getting the word out. We have Association recruiting posters we can send for placement in your jail briefing area or bulletin board to help with this. If you would like a poster, please contact **Sharese Hurst** at sharese@shsu.edu or myself at dcorbin@co.lubbock.tx.us and we will be happy to assist you in getting these. We have a great membership and Association, and look forward to contining to see it grow.

Dan Corbin 3rd Vice President

Membership Committee Chairman

Nomination and By-Laws Report

By Martin Gonzales, 1st Vice President

First of all, I'd like to ask the TJA membership to keep the folks that were affected by Hurricane Harvey in your prayers. This type of tragedy cannot be forgotten and we as an organization will continue our thoughts, prayers, and support. We will show everyone what Texans can do when we put our differences aside and our minds together.

The By-Laws Committee is currently reviewing the TJA By-laws and will petition the membership if modifications are necessary. If you wish to become familiar with the by-law or nomination procedures, feel free to visit the TJA website at http://www.texasjailassociation.com/about/ documents/by laws 2016.pdf, or contact me at 830-480-2741.

The Nomination Committee eagerly awaits the upcoming review of nominations. The nomination process is exciting to us. We get to see dedicated individuals from across the state come together to attain a prestigious position and ultimately serve the TJA membership. As I have said before, should anyone have a question about nominations and running for a Board of Directors position, do not hesitate to contact me.

In closing, I'd like to wish you guys well from what is left of this year. Be safe, be cautious, and be thankful!

The Nomination Committee for 2017-2018 is:

Chairman: Martin Gonzales – 1st Vice President

Atascosa County Sheriff's Office

Kevin Stuart – 2nd Vice President Brazos County Sheriff's Office

Dolores Rodriguez– Member at Large

Bee County Sheriff's Office

The By-Laws Committee for 2017-2018 is:

Chairman: Martin Gonzales – 1st Vice President

Atascosa County Sheriff's Office

Billy Bryan- Member

Parliamentarian

Wayne Johnson- Member at Large

Terry County Sheriff's Office

KEY ISSUES, Vol XXI, No. 4

CARETO WEAR PINK By Tracy Shumard

This year, the Travis County Sheriff's Office is reinitiating the TCSO Cares Enough to Wear Pink Campaign. Pink Breast Cancer Awareness Badges, t-shirts, caps and patches can be purchased to wear in October.

This is a special time for me, as I reflect on just how much this project means to me and so many others in the TCSO family.

Five years ago, I was diagnosed with breast cancer while I was pregnant with my son. It was a difficult journey, but we were lucky and caught the cancer early. Five years later, my husband Mike and I are blessed to have a happy and healthy family.





The Smith and Shumard families, then and now. Left: The Pink Project's inaugural year. Right: A photo from this year's TCSO Care's Enough to Wear Pink campaign, photo shoot.

I will never forget the words, "It's Cancer." Mike was my rock; I love him more every day we share together. Our coworkers

and supervisors were amazing! My fellow FTO and friend, Elizabeth "Lizz" Smith was incredible for my morale. She was also pregnant and as everyone knows, no one can *brighten* a day more than Lizz. Sergeant Wilanne Stewart helped me and Mike every step of the way. Lieutenant Nelda "Sally" Pena, constantly gave me positive encouragement. Her words still give me strength today.

In 2013, Jeannie Maldonado introduced the idea of Pink



Sheriff Hernandez, Sgt. Shumard, Sgt. Botkin, Sgt. Smith and Travis County Commissioner's Court proclaiming October Breast Cancer Awareness Month.



The first donation to Breast Cancer Resource Center of Texas Director Ray Ann Evans.

Badges for our office. Being a recent cancer survivor, I jumped on the project along with Lizz...and when we get together we are a tornado of energy! With Jeannie leading the way, the Pink Badge phenomenon began. When we began the Pink Badges, Lizz and I interacted with many people from all areas of the Sheriff's Office. We shared tears with survivors, embraced coworkers who had lost family to cancer, and laughed with good-hearted staff posing in pink. It was emotional, fun, and

most of all supportive. We were supporting the husbands who had to be brave for wives, the moms who had fought the battle of their lives, and the friends who were helping each other overcome tragedy.

I had a personal mission with the project: BRING AWARENESS. My cancer was a shock; I had never done a breast exam and would never think I needed to. I was 30 years old when I was diagnosed and had no genetic markers for breast cancer. Had I not been pregnant, and had my OBGYN not been thorough in our first visit, my cancer would have not been caught so early.

This year, we proudly donate 100% of the proceeds to the Breast Cancer Resource Center (BCRC) and the Sheriff's Memorial

Benevolent Society (SMBS). BCRC was an integral part of my treatment and recovery. The BCRC provides services to women in our community free of charge. These services assist cancer patients, survivors, and their families with every stage of a breast cancer. The SMBS has also been a pillar of support for my family and for so many others within TCSO. The SMBS donates funds and/or property to TCSO members and their families in times of emergency or misfortune, as well as assisting with memorials, scholarships, and much more.



Captain Pena and Tracy Shumard at the TCSO Cares Enough to Wear Pink, Pink Heals Car unveiling.

Every October, TCSO turns pink. Pink badges, hats, and shirts are seen all over the county. Using pink, we show each other and the community that we bring awareness to the fact that breast cancer is the 2nd leading cancer in women, and that early detection saves lives. We support the women and families who have heard the words, "It's Cancer." *This year, join me and the many others who care enough about each other and the community we serve to wear pink!*

For more information on The Breast Cancer Resource Center, visit: www.bcrc.org.

Training Report

By Kevin Stuart, 2nd Vice President

As you are all aware, we were forced to postpone and ultimately cancel the JMI Conference due to the widespread devastation from Hurricane Harvey. While it was obviously the right decision, there was a great lineup of training that was missed. I'm excited to inform you that as I write this, most of the instructors who were scheduled to teach at JMI have already committed to teaching at the annual conference in Austin. Registration for the 32nd Annual Conference is open now!

Please don't forget TJA's regional trainings and our co-sponsored "Current Trends" training with the Texas Commission on Jail Standards. Your membership also comes with a free online training from TEEX.

Training is at the core of the Texas Jail Association's mission. Please take advantage of all that we have to offer, and give us your feedback so we offer relevant and needed training. All training opportunities can be found on our website at www.texasjailassociation.com. We look forward to seeing you in Austin!

Training Tidbits

Here is the next edition of the more common rule violations of the Texas Commission on Jail Standards rules that have caused issues with their inspections across the state.

- 1. Chapter 271.7 The Classification Plan shall provide that an annual, internal audit shall be conducted on the classification system. Audit records shall be maintained for Commission review.
- 2. Chapter 275.6 (c) For the protection of corrections personnel and inmates: (c) there shall be regular and irregular searches of the entire facility area for contraband which shall be noted in a permanent facility record.
- 3. Chapter 263.42 Each facility, after consultation with the local fire department or Texas Commission on Fire Protection, shall have and implement a written plan, approved by the Commission, for fire prevention and a fire hazard inspection checklist which shall be evaluated no less than each calendar quarter. The facility shall be inspected annually by a local fire official.
- Chapter 273.6(1)(2)(3)(4)(5)(6)(7) Inmates exhibiting behavior indicating that they are a danger to themselves or others shall be managed in such a way as to minimize the threat of injury or harm. If restraints are determined to be necessary, they shall be used in a humane manner, only for the prevention of injury, and not as a punitive measure. (1) The decision to apply restraints shall be made by supervisory or medical personnel. Appropriate staff should assess the inmate's medical condition. (2)Restraints should restrict movement of an inmate only to the degree necessary to avoid injurious behavior. Soft or padded restraints should be used when feasible. Inmates shall not be restrained in a position or manner that would exacerbate any physical infirmities. (3) A documented observation of the inmate shall be conducted every 15 minutes, at a minimum. The observations should include an assessment of the security of the restraints and the circulation to the extremities. (4) The inmate should receive medical care a minimum of every 2 hours, to include changing position, exercising extremities, offering nourishment and liquids, offering toilet facilities, checking for medication needs, and taking vital signs. These checks shall be documented. (5) Documentation of use of restraints shall include, but not be limited to the following: the events leading up to the need for restraints, the time the restraints were applied, the justification for their use, observations of the inmate's behavior and condition, the 15-minute checks and the time the restraints were removed. (6) Documentation of use of restraints during labor, delivery and recovery for known pregnant inmates shall include, but not be limited to the following: the events leading up to the need for restraints, the time the restraints were applied, the justification for their use, observations of the inmate's behavior and condition and the time the restraints were removed. (7) Restraints shall be removed from an inmate at the earliest possible time that the inmate no longer exhibits behavior necessitating restraint. In no case shall an inmate be kept in restraints longer than 24 hours.
- 5. Chapter 281.3 Except in emergency situations, meals shall be served in accordance with a written menu approved and reviewed annually for compliance with nationally recognized allowances for basic nutrition including nutritional requirements of known pregnant inmates. This approval and review shall be documented and should be performed by a licensed or provisional licensed dietitian
- **6. Chapter 285.1** Each facility shall have and implement a written plan, approved by the Commission, for inmate physical exercise and physical recreation. Documentation of physical exercise and physical recreation shall be maintained for Commission review. Each inmate shall be allowed one hour of supervised physical exercise or physical recreation at least three days per week.

Ricky Armstrong, Director

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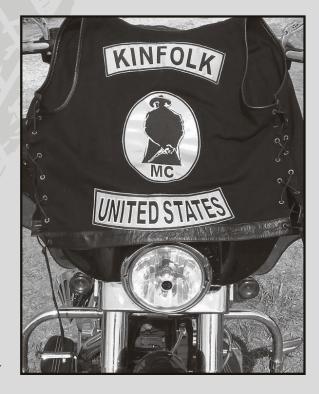


WHAT YOU DON'T KNOW CAN HURT YOU FOR REBELLIOUS OUTLAWS

By Joshua Cisneros, Gang Intelligence Officer

On May 17, 2015, the Bandidos and Cossacks Outlaw Motorcycle Gangs (OMG) were involved in a shoot-out at the Twin Peaks restaurant in Waco, Texas. In the ensuing chaos, nine people were killed and eighteen were wounded. Since the 1940's, there have been motorcycle gangs roaming our country's highways that have lived outside the law. Today these OMGs have chapters operating in every state and in every major city. Over the years, OMGs have grown in popularity and in numbers as OMGs like the Hells Angels and Bandidos have added international chapters throughout Europe, Asia, North, Central, and South America. Now a new OMG has come onto the scene and are declaring they are not bound by the old OMG rules.

This new, multi-racial OMG emerged from the Dallas area and is called the Kinfolk Motorcycle Club. It is believed former members of





10

the Bandidos OMG, who were kicked out of the Bandidos OMG under unfavorable conditions, formed the Kinfolk OMG in mid-2016. The Kinfolk OMG has a three-piece patch on the back of their cuts (vest), consisting of a bottom rocker, center patch, and top rocker. The Kinfolk OMG wear a "United States" bottom rocker on their cuts. OMGs use the bottom rocker of their cuts to display their geographic territory. By wearing a "United States" bottom rocker, the Kinfolk OMG are claiming the entire United States as their territory, showing no respect for other OMG territories. The center patch consists of a man dressed as an "old west gunslinger" viewed from behind while holding a pistol behind his back. The top rocker states the name of the OMG "Kinfolk." The colors of the patches on the cut are black and grey. Some acronyms that are related to the Kinfolk OMG are: KFFK

(Kinfolk Forever Forever Kinfolk), SYLK (Support Your Local Kinfolk), the numbers 11-66-11 which correlate to the letters KFFK in the alphabet. These acronyms are commonly patched onto the cuts or tattooed on members of the Kinfolk OMG. They display a "One Percenter" diamond on the front of the cut and on the left side of the chest.

By wearing a "One Percenter" patch on their cuts, the Kinfolk OMG have declared themselves a "One Percenter" organization. The expression "One Percenter" was formed when the American Motorcycle Association stated that nighty nine percent of motorcycle riders are law abiding citizens, this was in response to a riot in 1947 at a motorcycle rally in Hollister, California. OMGs declared themselves the one percent of motorcycle riders that do not follow the law. Due to the Kinfolk OMG declaring themselves as a "One Percenter" organization, this puts them in conflict with the Bandidos OMG. The Bandidos OMG consider



the state of Texas and much of the Midwest as their territory and believe they are the sole "One Percenter" OMG in the region. There have been several violent confrontations between the Kinfolk and Bandidos OMG throughout the state of Texas. An example of this was on March 4, 2017 when a member of the Bandidos OMG fatally shot a member of the Kinfolk OMG on a highway in Jones County, Texas. Due to liberal recruiting efforts, the Kinfolk OMG have spread throughout Texas and have established chapters in neighboring states, which are only increasing the chance of violent confrontations. An example of some of the liberal recruiting efforts the Kinfolk OMG have shown is that they do not discriminate against former law enforcement officers from joining their OMG.

The Kinfolk OMG is structured similarly to other OMGs. The Kinfolk OMG has a national chapter, nomad chapter, and individual chapters. The rank structure in the Kinfolk OMG are similar to other OMGs in that they have a president, vice president, secretary/treasurer, sergeant at arms, road captain, full patch members, and rookies (prospects). According to the Texas Department of Public Safety, over sixty percent of identified Kinfolk OMG members have previous arrests for charges such as aggravated kidnapping, aggravated assault with a deadly weapon, unlawful carrying of a weapon, and evading arrest with a motor vehicle.

It is imperative that law enforcement agencies remain vigilant and aware of which OMGs are operating in their area in order to prevent violent confrontations like the one in Waco from occurring in our communities. While the Kinfolk OMG is a new club, very experienced members formed it. By wearing the "One Percenter" patch, they are declaring their intentions. As they grow in numbers, it is our responsibility to know who they are and how they operate.

KEY ISSUES, Vol XXI, No. 4

The Chaplain's Corner Major Larry Don Cook TJA Chaplain



I hope this issue of Key Issues finds everyone blessed, healthy, and happy.

In late August, as every knows, the Texas coast was slammed repeatedly by the fury of Mother Nature in the form of Hurricane Harvey. Hurricane Harvey's raging winds and record rains wreaked havoc on the middle Texas coast, making landfall at Rockport, and leaving total destruction on a scale never experienced. As if that was not enough, Hurricane Harvey spun a course like a spinning top, going inland and tearing up several more counties before limping back into the Gulf of Mexico. Hurricane Harvey then spun up again and roared ashore once more in the Brazoria, Fort Bend, Galveston, Harris, and Chambers Counties' areas, dumping between 36 to 60 inches of rain in its path. When it was over, it affected virtually every county on the Texas coast north of Corpus Christi.

As a result of this, millions of people were affected, including hundreds of our fellow officers. Tragically, Houston Police Department Sgt. Steve Perez lost his life after he drove into deep water in the dark on his way to work. Tragically, there was also loss of life as a result of the storm among the civilian populace. God, we ask You to wrap Your loving arms around the families of those who perished, and give them peace and comfort as only You can. Lord, lift them up, give them the strength and courage to endure their loss, and may their hearts and spirits be healed.

My pastor, Mark Pagels, always reminds us that in the face of tragedy, "God never wastes a hurt." I asked him what he meant by that. He said that people only focus on the bad things about a death, a loss of a job, family breakup or in this case, a hurricane. He explained that during times of tragedy, people often come together. Families are strengthened, reconnections made, enemies reconcile, and healing takes place. I never thought about that, but when I did, I understood it. When I looked at the events of Hurricane Harvey, I saw exactly what he meant. Communities banded together as never before; there was no black, white, brown, Baptists, Catholics, or Methodists. Just neighbors helping neighbors, strangers helping strangers. That, my friends, is a God-like love, the love that Jesus showed to the masses as He traveled about spreading the Good News. Our churches have stepped up and are feeding and clothing thousands of those displaced and homeless. Jim McInvingale, also known as Mattress Mac, opened his stores and warehouse in Houston to allow people to come in and find a place to get out of the rain and wind, warm up, and get a meal. That is the way Christ wants us to love our fellow man, "Love thy neighbor as thyself." (Luke 10:26-27, The Parable of the Good Samaritan).

In closing, I hope that all affected by the storm maintains their sanity in the chaos of this. People's lives have been severely disrupted, if not changed forever, by this catastrophe. Lend an ear when needed. Give a shoulder to cry on. Love your neighbor.

Heavenly Father, I ask that you bring relief to those suffering. Take their pain, suffering, and anguish away. Make them whole again. Please watch over them all as they try to recover from this disaster. Give them strength and resolve. Lord, we ask your blessings on the families who lost loved ones; take away their pain and suffering. Watch over our brothers and sisters who are out helping communities recover and keep them safe. In Your Heavenly Name, Amen.





AN EXPERIMENT AND A PARTNERSHIP BRING A SERIAL BOMBER TO JUSTICE

Dan Richard Beto

Review of *Incendiary: The Psychiatrist, the Mad Bomber, and the Invention of Criminal Profiling*, by Michael Cannell. New York: Minotaur Books, 2017, 289 pp., \$26.99 (hardcover); available from Amazon.com for \$15.77.

Long before the specter of terrorism haunted the public imagination, a serial bomber stalked the streets of 1950s New York. The race to catch him would give birth to a new science called criminal profiling.

Grand Central, Penn Station, Radio City Music Hall – for almost two decades, no place was safe from the man who signed his anonymous letters "FP" and left his lethal devices in phone booths, storage lockers, even tucked into the plush seats of movie theaters. His victims were left cruelly maimed. Tabloids called him "the greatest individual menace New York City ever faced."

This is how *Incendiary: The Psychiatrist, the Mad Bomber, and the Invention of Criminal Profiling* is introduced to its readers. In this fascinating book Michael Cannell, the author of *The Limit: Life and Death on the 1961 Grand Prix Circuit* and *I. M. Pei: Mandarin of Modernism*, tells the story of how paranoid schizophrenic George Peter Metesky, an early urban terrorist, was finally apprehended by New York police with the assistance of Freudian psychiatrist James A. Brussel and newspaper publisher Seymour Berkson.

While there are a number of interesting and important characters found in this book, the author devotes considerable time developing four in particular. Howard E. Finney, Director of the New York City Police Department's Crime Laboratory who, on the suggestion of Captain John J. Cronin of the Missing Persons Bureau, reached out to a psychiatrist to assist in

bringing the "mad bomber" to justice. Following a successful career with the New York Police Department, Finney went on to serve as Commissioner of the Buffalo Police Department and Executive Director of the Harbor Waterfront Commission before

going into the private practice of law; he died in 1983.

James A. Brussel, a successful New York psychiatrist, agreed to review the evidence police had accumulated and offer suggestions. Brussel developed a profile of the bomber that included the following: 1) he was a foreign-born male of eastern European descent; 2) he was between 40 and 50 years of age; 3) he was a bachelor living with female relatives; 4) he was a clean-shaven, neatly dressed man with an athletic body; 5) he was quiet and polite; 6) he possessed a paranoid personality; 7) he lived in a Connecticut suburb; and 8) he would be wearing a buttoned double-breasted suit when arrested. In addition to the description, Brussel offered the police several other helpful suggestions, which they followed. Brussel, a respected psychiatrist, criminologist, and former Assistant Commissioner of the New York State Department of Mental Hygiene, was 77 years of age when he died in 1982.

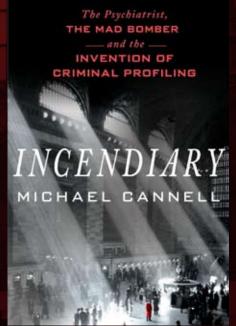
Seymour Berkson, publisher of the *New York Journal-American*, worked with the police in drawing out the bomber. On his instructions, the paper provided wide coverage of the bombings and he wrote an open letter to the bomber in an attempt to develop additional information about his identity. Berkson died of a heart attack in 1959 at the age of 53.

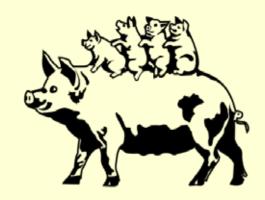
And of course, the bomber, George Peter Metesky, who was placing explosive devices around New York City in protest of the poor treatment he received from Consolidated

Edison following a workplace injury. When arrested at his home in Connecticut in 1957, police found that the profile of Metesky developed by Brussel was accurate in almost every detail. While he was not wearing a suit described in the profile when police arrived, he was allowed to change clothing before being placed in custody, and he changed in to a double-breasted suit.

Following his arrest, Metesky readily confessed to planting more than 30 pipe bombs, 22 of which exploded, injuring 15 people. He acknowledged the "FP" he used to sign his correspondence stood for "Fair Play," something he wanted from Consolidated Edison. On April 18, 1957, he was determined by a court to be "medically insane" and committed to Matteawan State Hospital. He was subsequently released in December 1973 and returned home to Connecticut; Metesky, who outlived all those who pursued him, died in 1994 at the age of 90.

The author has crafted a well-written book that is an easy read. Persons wishing to learn more about evolving 20th century police practices and the developing role of mental health practitioners in the criminal justice system would certainly find this literary effort interesting.





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SOLUTIONS IN CORRECTIONS

By Ryan Braus, Captain —

In early 2015, we began a process which involved analyzing our special housing unit (SHU) and trying to determine why it was always full. The SHU in our facility consists of Administrative Separation, Disciplinary Separation, Preventative Separation, and Transitional Separation. These terms were defined for me in the newest review done by the Department of Justice for the Use of Restrictive Housing in Corrections.

Administrative Separation is defined as the administration of the facility determining that an inmate must be separated because he/she presents a risk to the safety and security to other inmates, staff or the community. Disciplinary Separation is defined as an inmate who requires separation based on the fact that he/she has violated facility rules. This housing is designed as punitive housing. Preventative Separation is defined as a housing necessary to separate an inmate for his/ her safety based on threats that have been verified. Transitional Separation is defined as separation that is necessary based on an inmate's inability to be housed around a number of inmates. If an inmate needs to be kept separate from other inmates, and based on their housing when no other housing is available, an inmate may be segregated. Transitional Separation also includes inmates who require separation based on their current mental health status. If an inmate is not medication compliant, and cannot safely be housed in general population, an inmate can be housed in separation on transitional status.

I chose to first focus on the "Preventative Housing" element. Preventative Housing for us includes protective custody, and mental health inmates. Both of these categories are inmates who present a high likelihood of being victimized or subject to severe harassment. If we are to assess the threats against these inmates and determine why those threats exist, we can begin to address these issues individually. We traditionally had only two options for housing. The first option is simply general population and the alternative being the SHU.

Prior to our analysis, our facility has taken the initiative to create a housing unit for inmates with special needs. In this housing unit, inmates who suffer from some type of mental illness, who are medication compliant, can be housed safely in the same unit and receive several levels of treatment.

Our analysis identified a need to address the protective custody population, as this represented a high percentage of the SHU population. Texas Jail Standards states we are charged with housing inmates in the least restrictive housing possible for their classification. We are also charged with maintaining the safety of all inmates in our facility. The challenge became creating an area in the detention center where inmates who have similar threats against their safety can co-exist in one housing unit.

We were able to identify several reasons to establish this housing unit:

- 1. This housing unit gives us the opportunity to safely reduce our SHU population.
- 2. This housing unit gives us the opportunity to implement incentives for those who are on protective custody.
- 3. The most important thing this housing unit created was an opportunity to utilize the SHU for our most violent offenders and not for their victims.

After having this housing unit implemented for over a year, we have had one physical altercation and minimal complaints regarding bullying or victimization. We are implementing programs specifically targeted to the population of this housing unit which we hope will encourage re-integration back into general population. This housing unit, has been very successful and significantly reduces the population of our SHU. With the creation of this housing unit we have now been able to populate the SHU with those inmates who present more significant threats against inmate safety in general population. We have targeted those inmates we identify who hold leadership positions affiliated with gang activity, or those inmates who have been more prone to violence.

The next challenge we face is finding some method to achieve medication compliance with the remaining mental health population. If we can achieve this we can successfully reduce the SHU population even more and help this particular population. Our first step to achieve this is to take measures to prevent the deterioration of an inmate's mental status. In order to achieve this, we have to introduce mental stimulation techniques into the SHU environment. We have assigned counselors to the mental health population. These counselors meet with inmates in a one on one environment to establish a plan of action to achieve medication compliance. Once medication compliance is achieved, we can transition these inmates into our Special Needs Housing Unit.

Our next target needed to be the Administrative Separation housed inmates. These inmates are traditionally the inmates who simply refuse to comply with the facility expectations. After reading the 2015 report from the Department of Justice, we took advantage of the information we now had and decided to form a committee. The purpose of this committee would be to address our ever growing Administrative Separation population. The committee was made up of our Programs and Re-Entry Coordinator, one Gang Intelligence Officer, two Lieutenants, one Disciplinary Officer and a Sergeant from each shift. The committee's first action was to create a way for

inmates to earn their way back into general population.

Inmates who have demonstrated a sincere intent to rehabilitate themselves deserve an opportunity to prove themselves. Initially we experienced some growing pains. As you know this population proved to be the most manipulative inmates in the jail. Having this number of manipulative and potentially assaultive inmates in one housing area required specially trained officers. We trained the officers to maintain high standards and only compromised in areas we were willing to. This gave the inmates an opportunity to take ownership of the program design. We stood our ground on all principles which were non-negotiable to us. In this housing area the inmates have limited access to commissary items. This was the biggest issue for the majority of these inmates. We explained they always had the option to return to Administrative Separation. We were simply unwilling to bend on this aspect. One of the areas we did bend on was allowing inmates to have "free" weekends. When we reference "free" that means there are no mandated courses the inmates had to participate in. Each inmate is required to maintain a certain number of points to remain in the program. To acquire points, they are expected to attend classes. The classes which are mandated to attend are: Anger Management, Therapeutic Mediation, Emotional Intelligence, and Slam Poetry.

In Anger Management and Emotional Intelligence, the inmates are presented with real life scenarios which trigger an emotional response. The inmate's role play and discuss appropriate responses to these situations. The inmates are tested on their ability to manage their emotions in the housing area. We designed this concept with the idea that inmates who routinely find themselves in Administrative Separation arrive there because of their inability to cope with anger and other emotions in a productive way. These classes force them into positions to deal with their problems amongst their peers. Therapeutic Mediation provides inmates with the skills to handle conflict with other inmates in a mediated environment. Slam Poetry provides the inmates with an artistic outlet to express their frustrations and provides the inmates with an education in writing poetry.

We provide other elective courses which are not mandatory such as Substance Abuse, Inmate Yoga, and Men's Group. Substance Abuse education provides inmates with a structured method of coping with their addictions. Inmate Yoga teaches meditation and physical fitness habits to the inmate population. Men's Group is a course designed around the "33 series." The curriculum that teaches men how to be responsible fathers and husbands. This course is a spiritual based curriculum which is why it's designed to be an elective course. That being said, it is one of the most popular programs we have hosted.

The success of this program has provided us with a 12 percent recidivism for this population at this time. Within that 12 percent recidivism the inmates who have graduated this program and returned are returning on less serious offenses

and have been generally successful in general population. One of the guiding reasons for success we have found is the simple concept of giving these inmates a clean slate. When an inmate enrolls into the Step-Up program they are educated as to the expectations of that particular program. We have had attorneys and judges attend the graduation ceremonies and the inmates participating in this program are being issued reduced sentences due to their efforts made to reform to societies expectations. We now have a waiting list of over 100 inmates to enroll into the program.



KEY ISSUES, Vol XXI, No. 4

Surviving Hurricane Harvey

By Sergeant Dana Vailes, Montgomery County Sheriff's Office

On August 28, 2017, at approximately 1300 hours, I was advised that the Emergency Operation Center (EOC) needed two jail buses to assist with transport of some displaced citizens in East Montgomery County. Lieutenant **Jerimiah Richards** advised me to pick several detention officers and have them assist with the rescue. The officers were to ride on the buses and I would escort them in an Explorer. We all loaded up. I contacted the EOC and spoke to Lieutenant **James Hook** and Sergeant **Edd West**. They advised that we needed to make it to FM 2090 and then contact them for further directions.

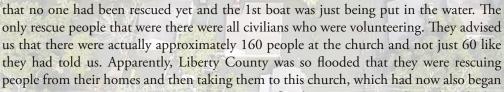


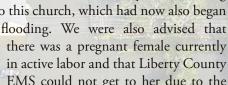
As we approached the river bridge on Highway 242 near FM 1485, there were several stopped vehicles in the roadway.



Several of us exited the vehicles to see what was going on. The river was over the roadway and several people were attempting to rescue approximately 30 horses. We observed several large trucks that were able to cross, but we didn't feel that it was safe to drive the explorer across. I made the decision to drive it approximately half a mile to the Shell gas station at FM 1485. It was parked and locked and was not in any danger of being flooded or unable to get back to. I ran back to the buses and got on and continued to the destination.

As we approached Hwy 59 and Hwy 242, it was very flooded and we determined we could not pass. Patton Village Police Department arrived and advised us that they could escort us around so we could get to Splendora. As we arrived in Splendora, I contacted Lieutenant Hook and he advised that we were actually going to Liberty County in Plum Grove. I was the only one who was familiar with the area. When we arrived to the location we realized









EMS could not get to her due to the water. I contacted dispatch via radio and requested a Montgomery County EMS unit. As she arrived by boat, we were able to place her on a golf cart and drive her to the church the buses were staged at. The church did not have electricity so we took her near the doors so we could see with what daylight we had. There was a Houston fire fighter on scene that had been assisting with the evacuation effort. We helped assist him until EMS was able to get to us. We then continued with the rescue effort. We rescued just over 209 people and numerous pets.

MEMBERSHIP MATTERS

Audrie Arjona, Hale County SO



Audrie Arjona works for the Hale County Sheriff's Office in Plainview, Texas. She has been with the department for two years. She is currently working as a corrections officer and is a team leader of the Hale County Detention Response Team (DRT). Officer Arjona states, "Our job duties are quite challenging. We must

be firm, fair, and consistent. Safety and security is our main focus. Staff and inmate safety is a must." Officer Arjona joined TJA this year. "Chief Bonner, who is Sergeant of Arms for TJA, motivated me to be a part of TJA. I attended the TJA conference back in May in Austin. It was a great experience to be able to meet and interact with new people from different agencies." I asked her to share what her motivation is to be a female officer in this industry.

My two boys are my motivation. I have been working as a single mother for over 5 years. They push me to do better and continue to excel at my job. Also, my mother is a huge factor in why I chose to get into corrections. She has been in law enforcement for over 17 years and is currently a Deputy Sheriff for the Douglas County Sheriff's Office in Colorado. I strive to be just like her one day. Finally, Chief Bonner has been another major factor in my law enforcement career. When we decided to start up the DRT again here at Hale County, he told me point blank, "You won't sign up, you're scared." I did sign up and not only did I make the team, I went on to Instructor School and am one of the leaders of the team. I am so very blessed to be part of such a great family here at Hale County. This is only the beginning for me.

Welcome to TJA Officer Arjona!

Jesus Ramirez, Somervell County SO



Jesus Ramirez works for the Somervell County Sheriff's Office in Glen Rose, Texas. He has been with the department for 15 years. He is currently a Jail Sergeant. His duties include supervising jail staff, overseeing the daily operations of the jail, court transports, and managing the Inmate Trust Fund and Commissary Banking. Ramirez joined TJA this year after he became Jail Sergeant at the insistence

from his Jail Lieutenant, whom herself is a member. He states, "She did not steer me wrong. It opened up a whole new world of networking through the TJA email network and information on all the training available." He attended the 2017 TJA conference and greatly benefited from it. Ramirez states, "To be able to network and converse with likeminded professionals reaps good things!" I asked him to share a story about any experience he's had working for the Sheriff's Office. This was the story he shared with me:

I always try to be counterintuitive in my thinking and make inmates think about choices in the future. One example would be the time we had a young man who was a kitchen trustee serving time on a POM misdemeanor charge. He would always look at pictures of his 18 month old daughter and talk about how much he missed her. One evening after dinner was served and kitchen chores were done, he looked at her picture and made the remark, "When I get out of here I am going to forget all about this place and never think about this ever again." I told him that would be a grave mistake, on the contrary, you need to remember this time of your life and bring it to mind the next time you want to break the law! You need to remember how it felt not being able to hold her in your arms. He agreed and said he never thought of it that way. Several years later we crossed paths and he excitedly told me he was doing great and that he never forgot the words I said to him that day.

Welcome to TJA Sergeant Ramirez!

Past President Scholarship

Lauren Tweedle was the recipient of the TJA Past President's Scholarship. Lauren's mom, Sue Tweedle, is the Booking/Bond Supervisor at the McLennan County Sheriff's Office. Lauren attends Tarleton State University where she is a Criminal Justice major.

Congratulations, Lauren!



KEY ISSUES, Vol XXI, No. 4

WHAT'S HAPPENING AROUND THE STATE

ANGELINA COUNTY

Dedication of the Greg Dawson Memorial Garden

On Thursday, June 22, 2017, Angelina County Sheriff **Greg Sanches** dedicated the jail vegetable garden as The Greg Dawson Memorial Garden.

In January 2013, shortly after being sworn in as Angelina County Sheriff, Sanches contacted **Greg Dawson**, of Chester, Texas, asking him to assume the role of Warden of the County



Jail. Dawson was a former Texas Department of Criminal Justice Warden having served in numerous facilities across Texas as well as the private prison in Newton County. Dawson agreed and a couple of months later took over the leadership of the jail. During the first year, Sheriff Sanches expressed a desire to have an inmate garden and before long, Warden Dawson had a jailer, Corporal **Joel Stanley** of Colmesneil, Texas, heading up an inmate work crew getting their hands and feet dirty. The first seeds were sown in the spring of 2014.



Each year, the garden has increased in size and production and last year produced over 13,000 lbs. of produce used to feed prisoners. This year, the three-acre garden has already produced over 10,000 lbs. of corn, peas, tomatoes, cucumbers, carrots, yellow squash, zucchini, and okra. Later this year, cabbage, turnip greens, and other cool season crops will be planted. Extra produce is never wasted but is given to several

non-profit organizations to be distributed to those in need.

Male inmates work the soil, plant, and harvest, while female inmates process the produce for use in the kitchen - each taking pride in a job well done. Some seeds are purchased; many are saved from year to year. Garden wastes are composted and tilled back into the soil. The garden is watered by rainfall as well as rainwater conserved in rain barrels and distributed by inmates carrying five-gallon buckets to needed plants.

Inmates are not forced to work in the garden, but volunteer causing a waiting list of inmates desiring to work on the garden
crew. Inmates are booked out of jail, but rarely quit. Many
inmates have never worked a job to completion, or succeeded
at anything. They learn the value of hard work and teamwork.
They learn self-respect, respect of leadership, and they learn to
respect the land.

All of this is because of Sheriff Sanches' comment to Warden Greg Dawson. In 2016, Warden Dawson became Judge Dawson when he was elected Justice of the Peace in Tyler County, but he still continued to serve the Sheriff's Office until he became ill with cancer. Greg Dawson passed away January 2017. All who knew him as a friend or as the Warden of the jail feel an extreme loss. The dedication of this garden is in honor of a very great man.

ATASCOSA COUNTY

Promotions

Corporal **Luis Eiquihua** was promoted to the rank of Sergeant on August 1, 2017.





Cathryn Jallai was promoted to the rank of Corporal on August 1, 2017.

BRAZORIA COUNTY

Louisiana helps Texas in a big way

Brazoria County Sheriff's Office (BCSO) would like to thank Sheriff **Gerald A. Turlich, Jr.,** and Plaquemines Parish Sheriff's Office personnel, as well as the members of the CrossRoads to Christ Ministry Church. Sheriff's Office staff and church members donated gift cards and cash for over 25 deputies whose homes were flooded or displaced during Hurricane Harvey.

Brazoria County Sheriff **Charles S. Wagner** accepts the donation on behalf of his deputies from Plaquemines Parish Sheriff's Office Chaplin **Jim Woodard**.



Also in the photo are BCSO Chaplin **C.J. Waller**, Captain **Tay Parthum**, and **Claudia Woodard**.

A small message was enclosed in each card that read:

The men and women of the PPSO know the sacrifice required to serve and protect citizens during such disasters and wish to express our support and encouragement to you for your sacrifice and selfless dedication. Your efforts do not go unnoticed or unappreciated.

ECTOR COUNTY

Promotions

Lieutenant **Matt Muehlbrad** was recently promoted from Patrol Sergeant to Patrol Lieutenant.



Sergeant **Thomas Paz** was recently promoted from Investigator to Patrol Sergeant.



Detention Officer **Luis Burrola** was recently promoted to Corporal in Jail Operations.



HENDERSON COUNTY

The Henderson County Sheriff's Office recently held Basic County Corrections Officer Course #2-17. The three jurisdictions included Henderson County, Anderson County, and Van Zandt County. The students completed the course work on June 30th. **Mary Stephenson** from the Henderson County Sheriff's Office was our valedictorian.

The students, shown with Sheriff **Botie Hillhouse**, Captain **Mike Starkey**, and Lieutenant **Cody Barnett**, are as follows:

Rickye Feist; Peter Furlong; Edward Ellman; Mary Trahern; Miguel Chavez; Isaac Smith; Jonathan Strong; Jonathon Rios; Clayton Teel; Marqueta Palmer; Derrick Hocutt; Exar Martinez: Mary Stephenson; and James Strange.



LUBBOCK COUNTY

Deputy Paul Perez was recognized as the Lubbock County Detention Center Employee of the Month for June. Paul has been employed with the Lubbock County Sheriff's Office since 2009 and serves as a Gang Unit Officer. He assisted in the apprehension of a gang member who had eluded law enforcement for several months in addition to assisting with locating two stolen vehicles.



Chris Carlisle, Jeremy Tidwell, Maria Thurmond, Sergeant Dustin Hood, and Allyson Kunkel just completed an ICE four week basic training program conducted by certified instructors at the Federal Law Enforcement Training Center ICE Academy in Charleston, South Carolina. They are now dual credentialed under the 287g program.





Lubbock County Detention Center and Sheriff **Kelly Rowe** recognized Deputy **Chelsie Young** as employee of the month for July. Chelsie Young is a self-taught booking expert, a Defensive Tactics Instructor, and the Working Inmate Coordinator. Additionally, she responded to a suicidal inmate and provided life saving measures.

Lubbock County Detention Center was awarded the prestigious Frank M. Adams Award in June for their work with individuals with disabilities at the Texas Council of Community Centers' Conference in Galveston. The Lubbock County Sheriff's Office was recognized for working towards improving the treatment and conditions of incarcerated individuals who have mental illness, co-occurring substance abuse, and intellectual and developmental disabilities. StarCare mental health providers are imbedded within the jail program, working side-byside with officers to screen each person arrested for mental health, substance abuse and IDD, and provide education and treatment.



MCLENNAN COUNTY

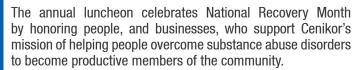
TJA Director and McLennan County Jail Administrator **Ricky Armstrong** was presented with Cenikor's 2017 Community Leader of the Year award. The Cenikor Foundation's 2017 Annual Voices for Recovery Community Luncheon recognized

Captain Armstrong for his role in developing the McLennan County Reintegration Program.

The breakthrough program attempts to reduce recidivism by offering rehabilitation services to inmates while they're incarcerated.

"I am pleased, honored, and humbled to receive the award," said Armstrong. "I am thankful

that Sheriff Parnell McNamara has supported me to implement a reintegration and substance abuse program at our jail."



"Erik Jeter and his group at Cenikor in Waco are leaders in providing quality substance abuse and behavioral health services in our community serving through a continuum of care for adults and adolescents and I want to thank them for recognizing our programs," said Armstrong.



Welcome New TJA Memebers

Adams Jennifer Collin County Sheriff's Office Aquilera La Salle County Sheriff's Office Lorena Allison Nathan Brown County Sheriff's Office Lynn County Sheriff's Office Alvarez Anthony Kinney County Sheriff's Office Amescua Anna Anderson Nanci Falls County Sheriff's Office Anderson Carter Collin County Sheriff's Office Arjona Audrie Hale County Sheriff's Office Arrington Kenneth Coryell County Sheriff's Office Keith DHS/ICE/Enforcement & Removal Operations **Atkins** Attebery Rachel Wheeler County Sheriff's Office Shelly Panola County Sheriff's Office Avery Ayers Leslie Wheeler County Sheriff's Office Young County Sheriff's Office Babcock Travis Bacling **Nicholas** Guadalupe County Adult Detention Badillo Miguel Wheeler County Sheriff's Office Brown County Sheriff's Office Banda Michelle Barrett Houston County Sheriff's Office Rvan Brown County Sheriff's Office Batteas Donald Beam Brown County Sheriff's Office Hays Bean Cory Harrison County Sheriff's Office Rerend Jack Harwell Detention Center Gary Caldwell County Sheriff's Office Bernal Robert Berry Christopher Gregg County Sheriff's Office Boehnemann William Fort Bend County Sheriff's Office Boliter Kelly Collin County Sheriff's Office Bracknell Jamie Reeves County Sheriff's Office Brogman Kristofor LaSalle Southwest Corrections Brown Haley Lampasas County Sheriff's Office Burnett Jonathan Howard County Sheriff's Office Caffey Brown County Sheriff's Office Doug Bexar County Sheriff's Office Cagle Charles Caldwell Kellie Grand Prairie Police Department Cantu Orlanda 430th District Court Cardwell Frnie Navarro County Sheriff's Office Carrillo Octavio Ector County Sheriff's Office Castle Fred Montague County Sheriff's Office Castro Veronica Pecos Municipal Criminal Justice Center Champion Chris Medina County Sheriff's Office Charles Marcos DHS/ICE/Enforcement & Removal Operations Charles Terrance Jefferson County Sheriff's Office Christensen Jess Collin County Sheriff's Office Cochran David Hale County Sheriff's Office Collins Lisa Smith County Sheriff's Office William Fort Bend County Sheriff's Office Conger Cordova Smith County Sheriff's Office Juan Corral Isajaf Ward County Sheriff's Office Costilla Limestone County Sheriff's Office Nancy Amanda Archer County Sheriff's Office Crow Day Overton Grimes County Sheriff's Office U.S. Marshalls De La Fuente Lee De La Garza Valentin DHS/ICE/Enforcement & Removal Operations Dean Derryl Collin County Sheriff's Office Devivo Chad Reeves County Sheriff's Office DiMambro Dana Gregg County Sheriff's Office Dodson Judy Terry County Sheriff's Office Terry County Sheriff's Office **Dominguez** Dominque

Donaldson Caldwell County Sheriff's Office Jason Navarro County Sheriff's Office Donnell Vernita Easley Brittney McLennan County Sheriff's Office Brooks County Sheriff's Office Esparza Jorge Colt Terry County Sheriff's Office Farr Fletcher Beth Archer County Sheriff's Office Heriberto Flores Zapata County Sheriff's Office **Flores** Simona DHS/ICE/Enforcement & Removal Operations **Flores** Stephanie Bexar County Sheriff's Office Jordan Collin County Sheriff's Office Francis Freer John Gregg County Sheriff's Office Martin County Sheriff's Office Frost David EdRicardo El Paso County Sheriff's Office Gandara Christopher Collin County Sheriff's Office Gann Angela McCulloch County Sheriff's Office Garner Michael Ellis County Sheriff's Office Goggans Goldstein Terry County Sheriff's Office Jahn Gonzales Molly Wilson County Sheriff's Office Gonzalez Jose Nueces County Sheriff's Office Goodfellow Thomas Fort Bend County Sheriff's Office Green Chris Mills County Sheriff's Office Green Richard Polk County Sheriff's Office Robert Guadian DHS/ICE/Enforcement & Removal Operations Guardian Robert DHS/ICE/Enforcement & Removal Operations Guerra Luis Zapata County Sheriff's Office Guidroz Amanda Grayson County Sheriff's Office Halbert Kevin Henderson County Sheriff's Office Hambrick Christopher Polk County Sheriff's Office Hamby Jovice Collingsworth County Sheriff's Office Navarro County Sheriff's Office Hantsche Kelly Harrington Dorael Jefferson County Sheriff's Office Harris Kirk LaSalle Southwest Corrections Alexis Houston County Sheriff's Office Hataway Hathorn Tommie Palo Pinto County Sheriff's Office Hawkins Kim Smith County Sheriff's Office Martin County Sheriff's Office Hayes Mystie Hernandez Rosa Cochran County Sheriff's Office Herrera Bettv Pecos Municipal Criminal Justice Center Hitch Adam McLennan County Sheriff's Office Hughes Chris Montague County Sheriff's Office Grimes County Sheriff's Office Hughey Travis La Salle County Sheriff's Office Ibarra Sandra Travis County Sheriff's Office Johnson Anthony Johnson Kenneth Fort Bend County Juvenile Probation **Johnston** Sherri Caldwell County Sheriff's Office Richard Limestone County Sheriff's Office Jones Jones Woodrow Houston County Sheriff's Office Jones Tyrell Collin County Sheriff's Office Kellum Callie Houston County Sheriff's Office King Stacy LaSalle Corrections Kirkland Sarah Gregg County Sheriff's Office Kirkpartrick Richard Klebera County Sheriff's Office LaBella Terry Limestone County Sheriff's Office Land Ellis County Sheriff's Office Lane Michael Caldwell County Sheriff's Office Lara Michael North Richland Hills Police Department

Lattimore

Derrick

Travis County Sheriff's Office

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